



City of Boston, Massachusetts  
Office of the Mayor  
**MICHELLE WU**

May 11, 2026

**TO THE CITY COUNCIL**

Dear Councilors:

This is the response to the 17F: Order requesting certain information under Section 17F regarding MWBE participation, local business inclusion, workforce impact, and procurement practices associated with the White Stadium project. (**Docket #0700 filed on 3/30/2026**).

Sincerely,

Michelle Wu  
Mayor of Boston

**ORDERED:** That under the provisions of section 1.17F of Chapter 376 of the Acts of 1951 as amended by section 16 of Chapter 190 of the Acts of 1982, and any other applicable provision of law, the Mayor, be, and hereby is, requested to obtain and deliver to the City Council, within one week of the receipt hereof, the following information regarding MWBE participation, local business inclusion, workforce impact, and procurement practices associated with the White Stadium project:

1. Please provide a disaggregated breakdown of all White Stadium contracts awarded to date. For each contract, please include:
  - a. contract type, identifying whether the award is a prime contract or subcontract;
  - b. contract count, where applicable;
  - c. total dollar value;
  - d. effective date, term, and expiration date;
  - e. business size classification;
  - f. race and gender of the firm's majority ownership; and
  - g. documentation sufficient to demonstrate ownership percentage, management control, and economic participation consistent with the firm's stated ownership interest.
  
1. Please see the attached list of all awarded prime subcontracts and lower tier M/WBE subcontracts for the White Stadium project. The City is only collecting information for prime subcontracts and M/WBE lower-tier contracts (these are included in the progress towards M/WBE goals).
  - a. See Awards sheet Pages 2 & 3 column B
  - b. All contracts listed
  - c. See Awarded sheet pages 2 & 3 column F
  - d. Construction contracts are not structured with effective dates, terms, or expiration dates. They are based on a scope of work to be performed when scheduled through its completion.
  - e. Business size classification is not collected by the GC or the City & this information is not readily available.
  - f. For all City or SDO certified WBEs the majority ownership is by women. For all City or SDO certified MBEs majority ownership is held by Minority-Men or a Minority-Women. Race data is only available in the SDO's certification database and we have indicated in column K on sheet #4 where applicable for MBEs. However, businesses may elect to not provide that information so it may not be available for all M/WBEs

listed.

- g. Certification by SDO or the City is the evidence of race & gender majority ownership. The City and SDO require sufficient documentation for proof of ownership for M/WBEs (must be 51% owned by a Minority or Women) during the certification process.

2. For each White Stadium contract awarded to date, please indicate whether the contract was competitively bid, sole-sourced, or expedited, and whether the awarded firm is Boston-based.

- East: All contracts procured by BOND building construction and the City were competitively sourced. East Grandstand was subject to MGL Ch. 149A public procurement law for CM-at risk building construction.
- West: All contracts procured by BOND building construction for the West Grandstand project were competitively sourced.

3. For each awarded firm, please identify the firm's principal place of business and indicate whether the firm maintains a staffed operational presence within the City of Boston.

Businesses counted as local and M/WBE locations can be found on the provided Awards sheet page #4 & #5 column I. The City does not have access to the principal locations of businesses not being counted towards the M/WBE or local goals.

Please note, businesses counted towards the local percentages included all businesses within Boston-proper (does not include Greater Boston).

4. Please provide workforce and labor information for each contract, including:

- a. total work hours, broken down by demographics;
  - b. total work hours, broken down by residency;
  - c. total dollar value allocated to work hours, broken down by demographics;
  - d. pay rates by trade;
  - e. total number of workers by trade; and
  - f. total number of workers by trade, further broken down by demographics.
- Non-union pays prevailing wage and Union pays union rates

See attached PDF for the current BRJP workforce reporting data. BRJP collects work hours total for Residents, POC's and Women. Please note - we are only able to share workforce hours for contractors currently on-site. Reporting for remaining contractors will not begin until their on-site work has begun and when laborers are actively in the field.

- a. See pdf
- b. We cannot provide this information as BRJP does not track this.

- c. All non-union contractors are subject to prevailing wage and union contractors are subject to pay union rates. See attached PDF of prevailing wage by trade.
- d. See pdf for workers by contract
- e. See PDF for demographic information (POC, Women, Local Residents)

5. Please provide documentation describing outreach conducted to Boston-based MWBE firms prior to contract award, including eligibility criteria, notice procedures, and pre-bid outreach efforts.

Please see the attached “White Stadium Supplier Diversity Initiatives Outreach Plan” for a detailed plan of the City’s outreach activities for the White Stadium project.

Outreach was conducted by both the City and the general contractor to ensure local M/WBEs were aware of project opportunities. BOND and BLFC contracted with a DEI in construction consultant, InOrder Business, to help notify and contact diverse qualified contractors of upcoming opportunities for both the East and West grandstands. The City hosted targeted, contracting fairs open to all local businesses to learn about upcoming opportunities and connect with the project teams. The City also publicly advertised upcoming opportunities via the White Stadium Supplier Diversity Initiative Dashboard and shared opportunities with the White Stadium Advisory Group to share with their networks.

InOrder Business also coordinated with local Unions to identify and engage signatory local MBE, WBE, and MWBE firms. These efforts uncovered 19 local subcontractors, each of whom were added to the respective bid lists for the CM controlled scopes on both projects. Additional direct outreach was conducted to these firms (and many other non-local MBE, WBE, MWBE firms). Further, BOND hosted a Meet The Primes event for local MBE, WBE, and MWBE firms looking for opportunities to engage as sub-tiers. To date, contracts have been issued to 5 of the 19 local MBE and M/WBE firms, while continuing to pursue additional awards as buyout continues.

Qualifications for the East Grandstand project were limited to Union businesses for non-149A (CM controlled) scopes of work and DCAMM Certification for 149A Filed Sub-Bids. On the West Grandstand project, all subcontractors need to be signatory Union contractors to qualify.

6. Please provide documentation describing how MWBE and local participation goals are monitored and enforced, including compliance reviews, reporting requirements, corrective actions, any waivers or modifications granted, and any penalties assessed.

East Grandstand: See the attached SDO Pilot Program Solicitation Language used for the White Stadium East Grandstand project. This language is only effective for the East Grandstand and relates to the M/WBE utilization goals (7.7% MBE & 9.5% WBE) set by

the City's Department of Supplier Diversity (DSD). DSD Construction Monitors work with the general contractor to track and monitor utilization goal compliance via the supplier diversity tracking software B2GNow. GC's are responsible for submitting audit reports which are reviewed and approved by DSD Construction Monitors. The language details all monitoring and enforcement efforts, how compliance is tracked and what penalties may incur should the GC fail to comply. Good Faith Efforts Waivers may be submitted but were not for this project.

**\*NOTE\*** - Goals were set once sufficient data on trades and trade estimates were available - goals must be set based on final project scopes/estimates & availability of firms in the City's market area as determined by the City's 2020 Disparity Study. Because this project operates as 149A - the final design was not ready at the time of GC solicitation. The final goals were established by the City's Department of Supplier Diversity and agreed upon by BOND once the design was completed - these goals would have been the same for any GC selected.

**West Grandstand:** The West Grandstand project follows a very similar process to the East Grandstand, implementing best practices including but not limited to: the collection of commitment strategies during the bid process, letters of intent issued to MBE/WBE once a prime contract is awarded, and dual party monthly expenditure reporting throughout construction to ensure payments are aligned with commitments.

Both sides of the project report and track progress towards goals publicly via the White Stadium Supplier Diversity initiative dashboard.

7. Please identify all specific changes made to the White Stadium project in response to community feedback, describe how those changes affected overall project costs, and provide documentation reflecting those changes and their impact on existing contract awards or allocations.

Since July 2023, the project team has conducted more than 100 public and small group meetings gathering feedback on design, programming, transportation, and community benefits. The changes below reflect that input directly:

**Design:** Park advocates and neighbors emphasized preserving Franklin Park's historic and character-defining features like viewsheds, legacy trees, Roxbury puddingstone outcroppings, and the landscape elements that define the park's identity. The design evolved through three major phases in direct response, resulting in: reducing the West Grandstand width and field size; removing the bean building in The Grove; protecting character-defining landscape elements; reducing pavement and aligning pathway design with Franklin Park Action Plan recommendations; removing vehicles from Playstead Road; consolidating program into wings; relocating the scoreboard; replacing permanent with temporary fencing; embracing cross-functional use of both grandstands; and maintaining and expanding the 8-lane track with

new field sports opportunities. Community feedback also drove the inclusion of park-facing restrooms and water fountains available to all park users 365 days a year, amenities that did not previously exist. All key BPS programmatic elements requested by BPS staff, coaches, and students were preserved through the design evolution.

**Lease Agreement and Community Benefits:** Community advocacy, led significantly by the Franklin Park Coalition, secured legally binding commitments in the lease including: a per-ticket surcharge dedicated to Franklin Park and the Franklin Park Action Plan; BLFC's \$500,000 annual community fund for youth sports, health and wellness for local Black and Brown communities, and local business investment; scheduling priority for BPS and community events; game time restrictions; lighting and noise monitoring; and establishment of White Stadium Neighborhood Advisory Council.

**On Cost and Contract Impact:** Design decisions were guided by clear community priorities to protect BPS Athletics programmatic spaces, add public park amenities, and implement Franklin Park Action Plan recommendations. These priorities shaped where resources were directed, with changes incorporated into updated cost estimates iteratively in coordination with the design and construction teams. Design changes made in response to community feedback were incorporated into project scope as part of the normal contracting process, not as modifications to existing awards. Community input defines what gets built, which then informs what goes out to contract. The City's supplier diversity goals and requirements applied consistently throughout.

Filed in Council: March 27, 2026