

January 12, 2026

Alex Geourntas  
City of Boston City Clerk  
1 City Hall Square  
Room 601  
Boston, MA 02201-2014

Boston City Clerk Geourntas:

In February 2025 the Department issued Special Order 25-3 to clarify and amend procedures to follow upon receipt of a Civil Detainer request. In an effort to address concerns regarding the total number of Civil Detainer requests reported annually, the Department established a dedicated fax number within the Operations Division solely for Civil Detainer requests rather than receiving requests at individual booking stations. The fax machine is monitored every day, on all shifts, and the appropriate district or booking station is notified upon receipt of a request. Additionally, to facilitate compliance with the Trust Act reporting requirements, each Civil Detainer request received is sent to the Chief of the Bureau of Field Services using a dedicated e-mail address. A copy of the Special Order is attached for your convenience.

Information regarding the dedicated fax line was also shared with the U.S. Department of Homeland Security (DHS), U.S. Immigration and Customs Enforcement (ICE), Boston Field Office. The Department requested that, regardless of the booking location, ICE use the dedicated fax line to send Civil Detainer requests for all prisoners booked by the Department to help ensure that this report reflects the total number of requests received in 2025.

As you can see from the information provided below, only 28% of the Detainer Requests received in 2025 came through the dedicated fax line as requested, while others were directed to individual booking locations via facsimile or directly to the Bureau of Field Services via e-mail.

Pursuant to the Boston Trust Act, below please find statistical information on civil immigration detainer requests sent by the U.S. Immigration and Customs Enforcement and received by the Boston Police Department in 2025.

Please accept this annual report for calendar year 2025 per the requirements of the Trust Act:

- a. A statistical breakdown of the total number of civil immigration detainer requests lodged with the City's law enforcement officials, organized by reason(s) given for the request;

**For all of the civil immigration detainer requests listed below, the reason given for the request is: "DHS has determined that probable cause exists that the subject is a removable individual."**

	<b>Date received</b>	<b>Detainer received by</b>	<b>Originating ICE office</b>
1	2/2/2025	District D4 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
2	2/2/2025	District C11 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
3	2/11/2025	District C11 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
4	2/13/2025	District A1 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
5	2/19/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
6	2/26/2025	District A7 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
7	2/28/2025	District B3 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
8	3/10/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
9	3/13/2025	Dedicated Fax in Operations	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
10	3/30/2025	District D4 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
11	4/1/2025	Dedicated Fax in Operations	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
12	4/2/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
13	4/2/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
14	4/4/2025	District E13 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)

15	4/20/2025	District A1 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
16	4/25/2025	Dedicated Fax in Operations	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
17	5/1/2025	Dedicated Fax in Operations	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
18	5/7/2025	District E5 fax	Boston MA Docket Control Office
19	5/11/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
20	5/15/2025	Central Booking fax	Boston MA Docket Control Office
21	5/24/2025	Dedicated Fax in Operations	Boston, Docket Control Office
22	5/26/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
23	5/27/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
24	5/29/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
25	6/6/2025	Dedicated Fax in Operations	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
26	6/10/2025	Dedicated Fax in Operations	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
27	6/23/2025	Dedicated Fax in Operations	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
28	6/24/2025	District A1 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
29	7/11/2025	Central Booking fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)

30	7/16/2025	District A7 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
31	7/19/2025	District A1 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
32	7/20/2025	Dedicated Fax in Operations	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
33	8/18/2025	Dedicated Operations fax and District E5 fax	ERO - Pacific Enforcement Response Center (Santa Ana, CA)
34	9/5/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
35	9/8/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
36	9/13/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
37	9/16/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
38	9/17/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
39	9/17/2025	Dedicated Fax in Operations	Boston MA Docket Control Office
40	9/18/2025	District E5 fax	Boston MA Docket Control Office
41	9/22/2025	District E5 fax	Boston MA Docket Control Office
42	9/23/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
43	10/5/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
44	10/12/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office

45	10/25/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
46	10/27/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
47	10/28/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
48	11/3/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
49	11/3/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
50	11/26/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
51	12/1/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
52	12/9/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
53	12/22/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
54	12/23/2025	Central Booking fax	Boston MA Docket Control Office
55	12/28/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
56	12/28/2025	Bureau of Field Services (BFS) email	Boston MA Docket Control Office
57	12/31/25	Bureau of Field Services (BFS) email	Boston MA Docket Control Office

- b. A statistical breakdown of the total number of individuals that City law enforcement detained pursuant to Section 2, organized by the reason(s) supporting the detention;

**Zero individuals were detained by the BPD pursuant to Section 2.**

- c. Total number of individuals transferred to ICE custody;

**Zero individuals were transferred to ICE custody.**

- d. Total cost reimbursements received from the federal government pursuant to Section 2, organized by individual case.

**Zero cost reimbursements were received from the federal government pursuant to Section 2.**

The Boston Police Department is dedicated to working in partnership with the community to fight crime, reduce fear and improve the quality of life in our neighborhoods. Our mission is community policing. To that end, the Department remains committed to complying with the Boston Trust Act, as well as State Law, and to building and strengthening relationships and trust with all our communities across the City. Boston's immigrant communities should feel safe in reporting crime and quality of life issues to the Department and in proactively engaging with all members of the Boston Police Department.

Thank you.

Sincerely,

A handwritten signature in black ink, appearing to read "Michael A. Cox".

Michael A. Cox  
Police Commissioner



## Police Commissioner's Special Order

Number:	SO 25-3
Date:	2/19/25
Post/Mention:	Indefinite

### **SUBJECT: THE PROCEDURE TO FOLLOW UPON RECEIPT OF A CIVIL IMMIGRATION DETAINER AND TRUST ACT REPORTING**

Commissioner's Memo 13-025, Bail Procedures for Prisoners Subject to ICE Detainers, Commissioner's Memo 16-027, Bail Procedures for Prisoners Subject to ICE Detainers and Special Order 21-63, ICE Detainer Requests and Trust Act Reporting, are hereby rescinded and replaced with Special Order 25-3.

The Trust Act is a city ordinance that clarifies the role of Boston Police Officers relative to civil immigration enforcement. The Department does not enforce civil immigration laws and does not inquire about an individual's immigration status. The Department's work continues with the U.S. Immigration and Customs Enforcement Homeland Security Investigations (ICE-HSI) division on matters of significant public safety importance, such as combatting human trafficking, child exploitation, drug and weapons trafficking and cybercrimes, in accordance with the Trust Act.

The Trust Act prohibits a law enforcement official from detaining an individual solely on the basis of a Civil Immigration Detainer request after the individual is eligible for release from custody, unless ICE has a criminal warrant issued by a judicial officer, for the individual. State law also prohibits detaining individuals solely on the basis of an immigration detainer who are otherwise eligible for release solely on the basis of an immigration detainer. *Lunn v. Commonwealth*, 477 Mass. 517 (2019).

The Department has established a dedicated fax number within the Operations Division solely for Civil Immigration Detainer requests. The fax machine will be located in the Supervisor's Clerk's Office and monitored by a call taker assigned to that location on all shifts.

Upon receipt of a Civil Immigration Detainer, the call taker shall immediately notify the Operations Supervisor and provide him/her with a copy of the detainer request and accompanying documents. The Operations Supervisor shall immediately notify the appropriate District Duty Supervisor or Central Booking Supervisor where the person is being held by phone and then scan and send a copy of the detainer request and accompanying documents via e-mail to the Duty Supervisor or Central Booking Supervisor. If the detainer request does not identify the location where the person is being held, the Operations Supervisor shall immediately begin the process to locate the individual utilizing all available Department records to locate the appropriate booking location.

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The Operations Supervisor shall also scan and email the Civil Immigration Detainer to the BFS Bureau Chief at [bfs@pd.boston.gov](mailto:bfs@pd.boston.gov) to facilitate compliance with Trust Act reporting requirements.

Any Civil Immigration Detainers sent directly to the district station/booking location or Central Booking Section will be scanned and emailed to [bfs@pd.boston.gov](mailto:bfs@pd.boston.gov) by the Duty Supervisor or Central Booking Supervisor where the request was received.

The following procedure shall apply for Civil Immigration Detainers received through the Operations Division or sent directly to the district station/booking location or Central Booking Section.

The Duty Supervisor or Central Booking Supervisor shall make a copy of the Civil Immigration Detainer and accompanying documents and attach the original detainer request, and all documents that are received with the detainer request, to the arrest packet of the prisoner.

The receipt of a Civil Immigration Detainer does not change the obligations of the Boston Police Department to provide access to bail and a probable cause determination pursuant to Massachusetts law.

All prisoners must receive equal access to bail commissioners, which includes notifying said prisoners of their right to seek bail. The booking officer shall summons a bail magistrate or bail commissioner and, in circumstances when a bail commissioner responds to the district station or the Department's central booking location, officers are to notify the bail commissioner of the receipt of any Civil Immigration Detainer and provide any relevant information to assist in the determination of whether to grant bail or release. This information shall include the arrest packet with a copy of the police report and Civil Immigration Detainer where applicable. A copy of the Civil Immigration Detainer shall be provided to the prisoner upon release by a bail commissioner.

If a prisoner is transported to court, all relevant documents shall be transferred with the individual. That shall include the arrest packet with a copy of the police report and Civil Immigration Detainer where applicable.

Commanding Officers shall ensure that this Special Order is posted on Department bulletin boards.

Michael A. Cox  
Police Commissioner